

# TOWN PLANNING SCHEME No. 4 DEVELOPMENT CONTRIBUTION PLAN No. 4

AMENDMENT No. 102

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- A. Form 2A (Regulation 35 (1)
- B. Scheme Report
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# Planning and Development Act 2005

# RESOLUTION TO PREPARE AMENDMENT TO LOCAL PLANNING SCHEME

# CITY OF ARMADALE TOWN PLANNING SCHEME NO. 4

#### AMENDMENT NO. 102

- 1. Resolved that the local government pursuant to section 75 of the Planning and Development Act 2005, amend the above Local Planning Scheme by:
  - A. Amending Special Control Map 3 as shown on the attached Proposed Zoning Special Control Area Map 3 Plan and include the area as Development Contribution Area 4 and insert Development Contribution Plan No.4 into Schedule 9B of Town Planning Scheme No.4 as follows:

No.	Description of Land	Contribution Arrangements
4	Development Contribution Area (DCA) 4 - Anstey Keane Precinct (Forrestdale) Urban Development Area as identified on Scheme Special Control Area Map 3	4.1 - Relationship to other plans and other parts of the Scheme  The development contribution plan generally conforms to the Southern River Forrestdale Brookdale Wungong District Structure Plan, Approved Structure Plans for Development Contribution Area 4 and the City of Armadale Community Infrastructure Plan, Local Planning Strategy, Corporate Business Plan and Strategic Community Plan.  Where the provisions of Development Contribution Plan 4 are inconsistent with the provisions of Part 5A of the Scheme, then the provisions of Development Contribution Plan 4 in Schedule 9B prevail to the extent of any inconsistency.
		<ul> <li>4.2 - Definitions</li> <li>Assessed Value means a land value obtained in accordance with the procedures described in clauses 4.4.5 to 4.4.6 of Development Contribution Plan 4.</li> <li>Developable Area is defined as a total area of land minus land area deductions as detailed in the Development Contribution Plan 4 Infrastructure Cost Schedule. The Existing House Land deduction as noted in the DCP can be adjusted at the discretion of the City at the time when a Cost Contribution becomes due for a lot affected by such an Existing House Land deduction. Such an adjustment may be</li> </ul>

subdivided or developed beyond the potential assumed in the Land Area Deductions summary. Such an adjustment will then be incorporated into the next review of the Development Contribution Plan 4 Infrastructure Cost Schedule.

**Development Contribution Plan Report** means a report appurtenant to the Scheme and Development Contribution Plan 4, and containing information and instructions on the operation of Development Contribution Plan 4, as periodically reviewed in accordance with Development Contribution Plan 4.

Infrastructure Cost Schedule means a schedule appurtenant to the Scheme and Development Contribution Plan 4, and containing the estimated cost of Infrastructure and Administration of Development Contribution Plan 4, contribution cost, land area deductions and land area summary, as periodically reviewed in accordance with Development Contribution Plan 4.

#### 4.3 - Infrastructure and Administrative Items to be funded

4.3.1 Infrastructure Item 1a - Sporting and Community Facilities - Senior Size Playing Field – Land Acquisition:

Full costs to acquire land for a minimum of 4.9ha of Public Open Space at a location approved by the City within Development Contribution Area 4.

4.3.2 Infrastructure Item 1b - Sporting and Community Facilities - Senior Size Playing Field – Construction:

Full costs to construct a minimum of 4.9ha of public open space, including a senior sized multi use playing field area, to the specifications and dimensions approved by the City and at a location approved by the City within Development Contribution Area 4 minus contributions from other sources if and when they become available.

4.3.3 Infrastructure Item 1c - Sporting and Community Facilities - Sporting and Community Buildings and Structures - Construction:

Full costs to construct sporting and community buildings and structures at the public open space included under Infrastructure Items 1a and 1b minus contributions from other sources if and when they become available.

4.3.4 Infrastructure Item 2a – Movement Network – Anstey Road Widening and Construction

Full cost to upgrade Anstey Road, including road widening land, from Armadale Road to the Primary School as detailed in the Development Contribution Plan Report and Infrastructure Cost Schedule.

4.3.5 Infrastructure Item 2b - Movement Network - Keane Road

#### Construction

Contribution towards the upgrade Keane Road as detailed in the Development Contribution Plan Report and Infrastructure Cost Schedule.

4.3.6 Infrastructure Item 2c - Movement Network - Shared Path Network

Fixed maximum contribution towards a shared path network within the Anstey Keane Urban Precinct as detailed in the Development Contribution Plan Report and Infrastructure Cost Schedule.

4.3.7 Infrastructure Item 3a – Local Precinct Drainage and POS – Baileys Branch Drain Realignment

Fixed maximum contribution to the realignment and construction of the Baileys Branch Drain within a multiple use corridor as detailed in the Development Contribution Plan Report and Infrastructure Cost Schedule.

4.3.8 Infrastructure Item 4a – Utilities – Pump Station Land

Contribution towards the acquisition of land for a sewer pump station as detailed on the approved structure plan.

#### 4.3.9 Administration Costs:

Full costs associated with preparing and administering Development Contribution Plan 4.

#### 4.4 - Method for Calculating Contributions and Assessed Values

# 4.4.1 Approach

Contributions for infrastructure items will be calculated on a Developable Area basis.

# 4.4.2 Cost Contribution Calculation

The contribution to be made by each Owner to the implementation of the Infrastructure and Administration Costs shall be a Cost Contribution, based on a per hectare basis calculated by the Local Government as follows:

#### 4.4.2.1 Infrastructure Items per hectare calculation

a) Calculation for entire Development Contribution Area Base Rate

Infrastructure Items per hectare base rate calculated as follows:

Cost of infrastructure items where the costs are to be shared across the entire Development Contribution Area 4 as detailed in the Infrastructure Cost Schedule + (plus) Administrative Costs / (divide) total Developable Area (ha) for Development Contribution

Area 4.

b) Calculation for additional rate for areas within Development Contribution Area 4

Infrastructure Items per hectare Additional Rate calculated as follows:

Cost of infrastructure items where the costs are to be shared across part of Development Contribution Area 4 as detailed in the Infrastructure Cost Schedule / (divide) total Developable Area (ha) for the part of Development Contribution Area 4 over which the costs are to be shared.

#### 4.4.2.2 Cost Contribution Due

- a) The Cost Contribution due by owners shall be based on the Developable Area of an owners land parcel and calculated as follows:
  - i. Cost Contribution due for the entire Developable Area within Development Contribution Area 4:

Developable Area (ha) of an owners land parcel x (multiply) Infrastructure items per hectare Base Rate.

ii. Additional Cost Contribution due for parts of the Development Contribution Area 4 where an additional rate applies as specified in the Infrastructure Cost Schedule calculated as follows:

Developable Area (ha) of an owners land parcel where an additional Cost Contribution applies x (multiply) Infrastructure items per hectare Additional Rate.

#### 4.4.3 Valuations

The provisions of Clauses 5A.9.2 to 5A.9.6 of the scheme do not apply to Development Contribution Plan 4. The following variations apply to the acquisition of land for Infrastructure Works, calculation of costs and valuation of land within Development Contribution Area 4.

#### 4.4.4 Compulsory Acquisition

Where land has been compulsorily acquired and a lawful claim for compensation has been served on the Council, the Council may claim compensation for betterment under Section 184 of the Planning and Development Act 2005 and the value attributed to the betterment of the land the subject of the claim shall be set off against any compensation otherwise payable to the claimant under the Land Administration Act 1997 or any re-enactment of its

provisions related to compulsory acquisition and compensation.

#### 4.4.5 Assessed Value

- a) The Council may at any time ascertain the value of any land in Development Contribution Plan 4 for the purpose of estimating Infrastructure costs, payments and cost contributions.
- b) If it is necessary, for any purpose to ascertain the value of any land, such value should be determined by two licensed valuers appointed from time to time by the local government herein referred to as "the Valuation Panel". The members of the Valuation Panel may confer as to value, and if they are unable to arrive at a consensus value, they shall confer with the Chief Executive Officer of the local government ("CEO") or the officer to whom the CEO delegates that function from time to time. If the valuers with the officer cannot arrive at a consensus value then the officer shall select a value which represents the median value between the two values nominated by the valuers on the Valuation Panel and will be advertised under the next following paragraph (c) ("the Assessed Value").

The Valuation Panel may determine more than one Assessed Value in the Development Contribution Plan area, where the local government or the Panel identifies that there are significant differences in land values within Development Contribution Area 4.

c) As soon as possible after the Assessed Value or Assessed Values have been ascertained it should be advertised for a period of not less than 28 days to allow for submissions to be made in regard to the proposed Assessed Value or Assessed Values. Assessed Values may be advertised concurrently as part of a Development Contribution Plan 4 review carried out in accordance with Clause 4.9.1 of Development Contribution Plan 4.

An owner who lodges an objection under this clause shall submit with the objection supporting evidence from a suitably qualified person in the specific field being objected to.

d) The local government shall as soon as possible consider all submissions made on an Assessed Value and may refer any submission to the Valuation Panel for comment, but where a submission is accompanied by expert valuation advice based on the valuation principles contained in Development Contribution Plan 4, it should be referred by the local government to the Valuation Panel for comment.

Having considered the submissions and any comment from

the Valuation Panel, the local government shall fix upon the Assessed Value or Assessed Values to be applied under Development Contribution Plan 4 and Infrastructure Cost Schedule until the next Assessed Value or Assessed Values has been determined.

- e) It is intended that any Assessed Value or Assessed Values should apply for no more than 13 months but while an Assessed Value remains current it shall stand as the value of land within Development Contribution Plan 4 and Infrastructure Cost Schedule for all purposes under Development Contribution Plan 4 and Part 5A of the scheme and the Infrastructure Cost Schedule.
- f) Where land is ceded or acquired for a Infrastructure Work, otherwise than by compulsory taking, for the purpose of determining the amount to be paid to the owner from whom the land is acquired, the value of the land shall be calculated according to the same Assessed Value as was applied to the Cost Contribution paid or payable by that owner on the clearance by the local government of the subdivision of land in the same deposited plan as contains the land acquired.

#### 4.4.6 Valuation Principles

In ascertaining the Assessed Value or Assessed Values under Development Contribution Plan 4, all land shall be valued in its broad acre form as depicted on 1 January 2019, ignoring any services or infrastructure provided in-accordance with the provisions of the relevant Local Structure Plan and applying the following principles:

- i. regard is to be had to the land classifications and zonings existing at the date of valuation;
- ii. the date of valuation is to be the date on which the local government nominates;
- iii. ignoring any improvements or works on the land;
- iv. the land should be valued without regard to the Infrastructure work and the purpose for which the land is acquired shall not be taken into consideration;
- v. in selecting relevant sales evidence, regard should be had first to values derived from land in the same area, and if there is not adequate evidence, from nearby or similar land in the area, in priority to any other sales evidence; and
- vi. the method of valuation shall otherwise be in accordance with normal fair market valuation principles.

#### 4.4.7 Variance and Solatium

a) When calculating or reviewing Contribution Costs and the Infrastructure Cost Schedule, the local government will have regard to the value of the land required for Infrastructure and include an amount of 10% over and

above the Assessed Value of such land, to ensure that the local government has or will receive sufficient funds in Development Contribution Plan 4 account to acquire land for Infrastructure to meet its obligations for appropriate payment to such owners, and ensure the Infrastructure can be completed in a manner that minimises the need for external borrowing. The local government may also apply a further amount above the Assessed Value to recognize any compulsory taking of land, compensations and/or acquisition of structures.

b) Where land is acquired in the circumstances contemplated in subclause 4.4.5 (f) of Development Contribution Plan 4, the Council shall pay to the owner an additional amount not more than 10% of the amount calculated under that Clause.

#### 4.4.8 Acquisition Prior to Gazettal

Where land required for Infrastructure is ceded to the Crown or acquired by the local government prior to the Minister granting final approval and publication of the Development Contribution Plan 4 Amendment in the Government Gazette, the appointment of the Valuation Panel by the local government under of Development Contribution Plan 4 or adoption of the Infrastructure Cost Schedule by the Council, the land shall be valued in-accordance with the clauses 4.4.3 to 4.4.7 of Development Contribution Plan 4 by the Valuation Panel and the date of valuation shall be the date the land for the Infrastructure Work is acquired by the local government or the local government issues its clearance to the deposited plan that contains the Infrastructure land, whichever is the earlier.

#### 4.4.9 Provision of Land for Infrastructure Works

Where the Infrastructure Cost Schedule includes a land component for a Infrastructure on the relevant lot for which a Cost Contribution is due, an Owner shall cede to the Crown or transfer to the local government the required Infrastructure land at the first stage of subdivision and/or development for that particular landholding or by prior agreement at an alternative date agreed by the local government. The value of the land will be determined in accordance with Development Contribution Plan 4 and Owners will be paid once the land is ceded to the Crown or transferred to the local government and is already included in Development Contribution Plan 4.

#### 4.5 - Period of Operation

# 4.5.1

Development Contribution Plan 4 is proposed to operate for a period of 10 years from the date of gazettal of the town planning scheme amendment that introduces Development Contribution Plan 4 into the Scheme, by which time development within Development

Contribution Area is expected to be largely complete. The proposed timeframe aims to account for uncertainty regarding the staging and completion of development across the entire precinct.

The City may in the future consider extending the period of operation, through an amendment to the Scheme, in the event that growth does not occur as rapidly as expected, or if new growth areas occur. The City may also terminate the Development Contribution Plan 4 earlier, through an amendment to the Scheme, if growth occurs quicker than expected and all contributions have been settled.

All land within the Development Contribution Area is subject to the requirements of the Development Contribution Plan 4 until the plan expires or revoked.

#### 4.6 - Excess in Contributions

#### 4.6.1

Clause 5A.8.2 of the scheme does not apply to Development Contribution Plan 4. If there is an excess in the total of Cost Contributions when all Cost Contributions have been made or accounted for in the Development Contribution Area, the local government is to refund the excess funds to the contributing owners and or use all or some of the excess funds for improvements to infrastructure included in Development Contribution Plan 4 and subject to agreement from the majority of the contributing Owners.

If, however, it is not reasonably practicable to identify Owners and their entitled amount of refund and consult with Owners, any excess in funds shall be applied to the provision of additional improvements to Infrastructure included in Development Contribution Plan 4.

The local government should make information publically available regarding any spend of excess funds.

#### 4.7 - Timing and priority

#### 4.7.1

The Local Government will use its best endeavours to provide Infrastructure, including the acquisition of land for infrastructure, as soon as possible taking into considering the Local Government's Corporate Business Plan, the rate of development in Development Contribution Area 4 and funds collected in Development Contribution Plan 4.

#### 4.8 - Review and Prefunding Process

#### 4.8.1 Review

Development Contribution Plan 4 will be reviewed at least every 5

years from the date of gazettal or when considered appropriate having regard to the rate of development in the area since the last review and the degree of development potential still existing.

The estimated Infrastructure Costs, Assessed Values and Infrastructure Cost Schedule will be reviewed and updated at least annually. The Review will reflect changes in material prices, design costs, design requirements, specifications, labour requirements, Assessed Values and other expenditure associated with Development Contribution Plan 4 and actual and forecast future development patterns in the area. In some instances the costs will be indexed based on the Local Government Cost Index (LGCI) or another appropriate index and they may be reviewed and certified by a suitably qualified person. The local government's priority and timing for infrastructure will also be reviewed at least annually.

Reviews of Development Contribution Plan 4 or Infrastructure Cost Schedule, including Assessed Values shall be undertaken in accordance with the provisions contained within the Development Contribution Plan 4 Report and applicable Local Government Local Planning Policy. In the absence of an applicable Local Government Local Planning Policy the provisions contained in the Development Contribution Plan 4 Report shall apply.

# 4.8.2 Prefunding of Infrastructure

An owner of land within the Development Contribution Area may, with the prior written approval of the local government, undertake implementation of any Infrastructure referred to in Clause 4.3 of Development Contribution Plan 4.

Where an owner wishes to undertake implementation of Infrastructure works, with the exception of land required for a Infrastructure work, the owner shall, before commencing to carry out such works, first lodge a prefunding agreement application for the Infrastructure works with the Local Government, which reserves the right to review and approve with or without conditions or refuse the prefunding agreement application, and to permit or prevent the owner from carrying out the works until such time as the owner's prefunding agreement application has been approved. The local government will endeavour to respond to an owner's prefunding application within sixty (60) days.

An Owner who undertakes the implementation of any Infrastructure words should lodge a first and final claim for credit or reimbursement that includes relevant records within one year of completing the agreed works, unless agreed otherwise by the local government. If a claim for credit or reimbursement is not lodged within one year, the local government may determine that the time period for claiming credit or reimbursement has expired and it is no longer liable for payment of the prefunded works or land.

Prefunding and claim applications made by Owners shall be treated

in accordance with the provisions contained within the Development Contribution Plan 4 Report and applicable Local Government Local Planning Policy. In the absence of an applicable Local Government Local Planning Policy the provisions contained in the Development Contribution Plan 4 Report shall apply.

# **4.9 Prior Cost Contribution Payments**

Any stages of subdivision and/or development for which interim Cost Contribution payments have been made, in accordance with a Draft DCP and / or under an Interim Contributions Agreement made between the Local Government and an Owner and prior to this Development Contribution Plan 4 coming into effect, will be required to pay any additional Cost Contribution that may be required or be refunded any additional Cost Contribution paid, as if those interim payments had been made under the final Development Contribution Plan 4 gazetted as part of the Scheme.

- B. Amend Clause 5A.9.1 (a) of by changing the word "Plan" to "Plans" and adding "and No.4" after "No.3" where they occur.
- 2. The Amendment is complex under the provisions of the Planning and Development (Local Planning Schemes) Regulations 2015 for the following reason(s):
  - It is an amendment to identify a development contribution area and prepare a development contribution plan.

Dated this 25th day of February, 2019

RAY TAME CHIEF EXECUTIVE OFFICER

D8/2/19

# CITY OF ARMADALE TOWN PLANNING SCHEME NO. 4

# AMENDMENT NO. 102

# **SCHEME REPORT**

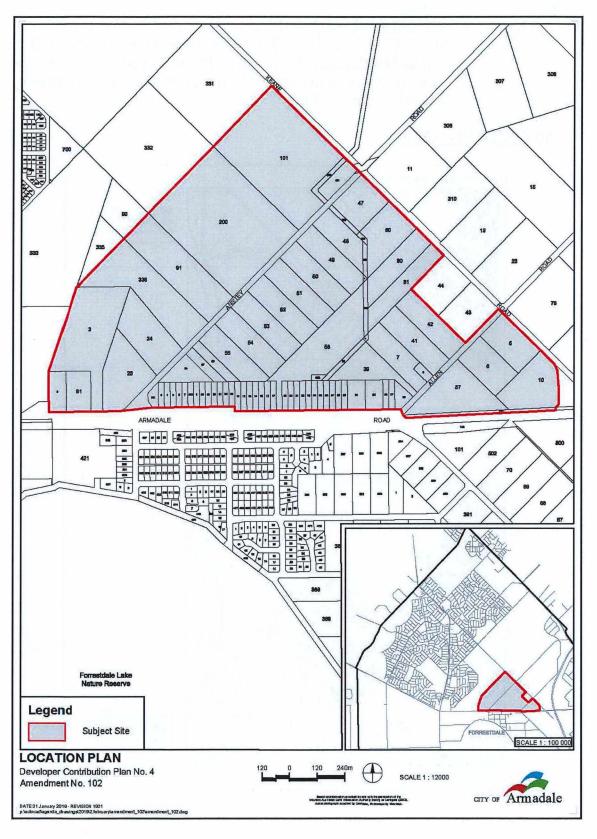
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# Attachment

A. DEVELOPMENT CONTRIBUTION PLAN NO. 4 REPORT

# 1. SUBJECT LAND



# 2. CURRENT ZONING

MRS:

Urban

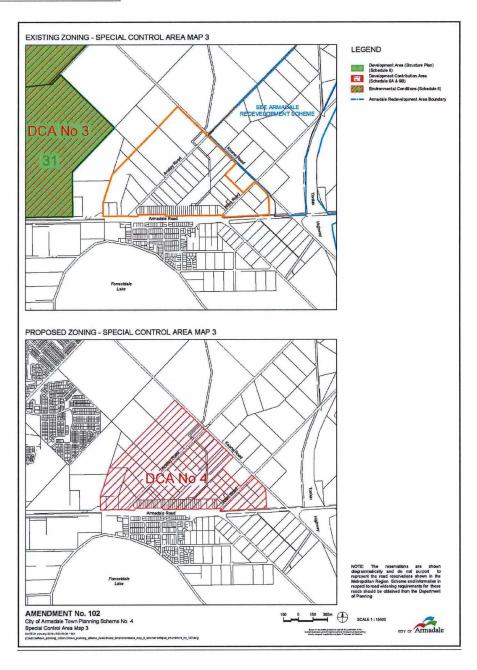
TPS No.4:

General Rural and Rural Living

(CoA TPS Amendment No. 96 proposes to rezone the land to Urban Development Zone under TPS No. 4 and was adopted by Council on 25 February 2018. The amendment is now pending

ministerial approval.)

# 3. PROPOSED SCA MAP



#### 4. BACKGROUND

The portion of the Anstey Keane Precinct located west of Anstey Road was rezoned from Rural to Urban by the Cedar Woods Developments sponsored Metropolitan Region Scheme (MRS) Amendment 1290/57 (20 September 2016). The initial planning work was followed on by the PRM Property / Housing Authority Joint Venture sponsored MRS Amendment 1321/57 for the land east of Anstey Road (16 February 2018).

Both MRS amendments were supported by Council (D36/9/16 & D28/6/14) and the local scheme amendment Amendment No.96 to rezone the area from "Rural" to "Urban Development" zone under TPS No.4 was subsequently initiated by Council on 28 May 2018 (D32/5/18) and together with public review submissions, is considered for final adoption as a separate item on the current February 2019 DSC Agenda. On 28 May 2018 Council also endorsed (resolution D31/5/18) a Preferred Location Scenario Plan (Revision 1801 Dated May 2018) for a senior sized active recreation public open space (inclusive of sporting field and related community use buildings/facilities), together with a preferred location for a Government Primary School.

In planning for the Anstey Keane Precinct, the City identified that a community and sporting facility was required to meet the demand created by development of the precinct. This requirement was the impetus for a DCP being considered for the precinct and resulted in the City and major landowner's considering other common infrastructure items that may be acceptable for inclusion in a DCP. DCPs are an accepted cost sharing mechanism that can efficiently and effectively provide public infrastructure and facilities to meet the demands arising from new growth and development. The City is required to consider the drafting of DCPs against the requirements of State Planning Policy 3.6 - Development Contributions for Infrastructure (SPP 3.6).

Following the City identifying the need for a DCP, ongoing discussions followed with Cedar Woods and PRM (now LWP) who engaged TBB planning consultants to coordinate the preparation a draft DCP for the City to consider, including the preparation of the various inputs. Other landowners and stakeholders have also been advised on progress of the DCP through Planning and Liaison group meetings and other reporting and meetings that have occurred.

The City, in consultation with the major landowners also identified a site for development of a community and sporting facility that is to be included in DCP 4. The site was endorsed by the Council at its 28 May 2018 meeting (D31/5/18).

Once advertised it is expected that the City will be able to apply subdivision conditions to applications when lodged requiring contributions to be made prior to final approval of DCP 4 based on Draft DCP 4.

# 5. <u>DETAILS OF PROPOSAL</u>

#### Introduction

This proposed Scheme Amendment No.102 will incorporate DCP 4 into Schedule 9B of the Scheme and it will operate in accordance with the provisions contained therein. The amendment will also designate the Anstey Keane precinct as a Development Contribution Area (DCA) 4 on the Scheme Special Control Area Map 3. Applicable provisions of Part 5A of the Scheme will also apply to DCP 4. It is proposed that where the provisions of DCP 4 are inconsistent with the provisions of Part 5A of the Scheme, the provisions of DCP 4 in Schedule 9B will prevail to the extent of any inconsistency.

DCP 4 is to be prepared in accordance with Part 5A of Town Planning Scheme No.4 and State Planning Policy (SPP) 3.6 and will be accompanied by a DCP Report and Infrastructure Cost Schedule to set out in detail the calculation of the Cost Contribution for each Owner and the Infrastructure Items to be funded, as well as other operational matters to guide the administration of DCP 4.

DCP 4 has been prepared in conjunction with the major Owners in the area. The information provided by the Owners has been used to help inform the preparation of DCP 4 including consideration of items to be included.

Also included is a Draft DCP report and Draft Infrastructure Cost Schedule, which will be advertised with the proposed scheme amendment. The DCP is a report appurtenant to the Scheme and DCP 4, and contains information and instructions on the operation of DCP 4, as periodically reviewed. The Infrastructure Cost Schedule (ICS) is a schedule appurtenant to the Scheme and DCP 4. The ICS calculates the cost contributions due and contains the estimated cost of Infrastructure and Administration of DCP 4, land area deductions and land area summary. The ICS will be periodically reviewed in accordance with Development Contribution Plan 4.

# **Development Contribution Area**

The Development Contribution Area (DCA) will be shown on the Scheme Special Control Area Map 3 as DCA 4 and will be commonly known as the Anstey Keane Precinct, Forrestdale Development Contribution Area. The area is bound by Keane Road to the north-east, Armadale Road to the south and Bush Forever Site No.342 to the north-west.

DCP 4 is intended to apply to all land within the Anstey Keane Precinct / DCA 4 which is capable of supporting residential development. Owners will be required to contribute to infrastructure that is attributable to the development of their land.

Contributions will be made through monetary payment or, at the discretion of the City, offset by undertaking works-in-kind or ceding land. The requirement to provide a

contribution is triggered by the development or subdivision, pursuant to Part 5A of the Scheme.

DCP costs will be apportioned either over entire Anstey-Keane Precinct or over a delivered precinct/s within DCA 4, depending on whether the subject infrastructure item benefits all of the owners or just those within the defined structure planning precinct, having regard to the principles underlying development contributions described in SPP 3.6. For operational / cost apportionment purposes, the DCA has been divided into 4 precincts within the DCP report. These DCP precincts correspond with the structure planning areas for the Anstey Keane precinct.

# Purpose

The urbanisation of the Precinct requires the effective and efficient provision of infrastructure and facilities, such as utilities, roads, open space and sporting and community facilities. This physical and social infrastructure greatly benefits the standard of living, mobility and lifestyle choices of the community.

The purpose of DCP 4 will be to:

- a) enable the application of development contributions for the development of new, and the upgrade of existing infrastructure which is required as a result of increased demand generated in the Development Contribution Area;
- b) provide for the equitable sharing of the costs of infrastructure and administrative items between Owners;
- c) ensure that cost contributions are reasonably required as a result of the subdivision and development of land in the Development Contribution Area; and
- d) support the coordination and timely provision of infrastructure.

DCP 4 will be generally consistent with the Southern River Forrestdale Brookdale Wungong District Structure Plan, draft structure plans for the precinct and the City's community infrastructure planning, Local Planning Strategy, Corporate Business Plan and Strategic Community Plan, as periodically reviewed.

#### Period of Plan

DCP 4 is proposed to operate for a period of 10 years from the date of gazettal of the town planning scheme amendment that introduces DCP 4 into the Scheme, by which time development within Development Contribution Area 4 is expected to be largely complete. The proposed timeframe aims to account for uncertainty regarding the staging and completion of development across the whole precinct.

The City may in the future need to consider extending the period of operation, through an amendment to the Scheme, in the event that growth does not occur as rapidly as expected, or if new growth areas occur. The City may also terminate DCP 4 earlier, through an amendment to the Scheme, if growth occurs quicker than expected and all contributions

have been settled. All land within Development Contribution Area 4 is subject to the requirements of the DCP 4.

The City is committed to providing the Infrastructure items, including the acquisition of land for Infrastructure, as soon as feasible taking into considering the rate of development and funds collected in Development Contribution Plan 4.

# **Principles**

As per State Planning Policy 3.6, DCP 4 has been prepared in accordance with the following principles. These principles are set out in detail within the DCP Report and SPP 3.6.

# Overall Principles:

- 1. Need and Nexus
- 2. Transparency
- 3. Equity
- 4. Certainty
- 5. Efficiency
- 6. Consistency
- 7. Right of Consultation and Arbitration
- 8. Accountable

#### **Infrastructure Items**

# **Method for Calculating Contribution**

The contribution to be made by each Owner to the implementation of the Infrastructure and Administration Costs shall be a Cost Contribution, based on a per hectare basis calculated by the Local Government as follows:

Infrastructure Items per hectare calculation

1. Calculation for entire Development Contribution Area Base Rate

Infrastructure Items per hectare base rate calculated as follows:

Cost of infrastructure items where the costs are to be shared across the entire Development Contribution Area 4 as detailed in the Infrastructure Cost Schedule + (plus) Administrative Costs / (divide) total Developable Area (ha) for Development Contribution Area 4.

2. Calculation for additional rate for areas within Development Contribution Area 4

Infrastructure Items per hectare Additional Rate calculated as follows:

Cost of infrastructure items where the costs are to be shared across part of Development Contribution Area 4 as detailed in the Infrastructure Cost Schedule / (divide) total Developable Area (ha) for the part of Development Contribution Area 4 over which the costs are to be shared.

#### Cost Contribution Due

The Cost Contribution due by owners shall be based on the Developable Area of an owners land parcel and calculated as follows:

- 1. Cost Contribution due for the entire Developable Area within Development Contribution Area 4:
  - Developable Area (ha) of an owners land parcel x (multiply) Infrastructure items per hectare Base Rate.
- 2. Additional Cost Contribution due for parts of the Development Contribution Area 4 where an additional rate applies as specified in the Infrastructure Cost Schedule calculated as follows:
  - Developable Area (ha) of an owners land parcel where an additional Cost Contribution applies x (multiply) Infrastructure items per hectare Additional Rate.

The forecast cost contribution due for each lot within the Anstey Keane precinct is shown in the attached draft Infrastructure Cost Schedule. In summary, the draft DCP is proposed to have a total value of \$20,306,938 with a Base Rate of \$274,200.90 per hectare and an Additional Rate of \$67,313.26 per hectare that applies to Lots 6 Allen, 8 Allen, 84 Anstey, 86 Anstey and 87 Anstey Road in Precinct 2 only and is in addition to the Base Rate. The total costs are detailed in the attached ICS and summarised under the Infrastructure Items in the following section of this report.

#### 6. COMMENT AND ANALYSIS

The infrastructure items proposed in this report for inclusion in DCP 4 are set out in detail below, including the scope, need and nexus and cost for each. The costs of some items are subject to change as structure plans and final designs are not yet finalised / approved. Notwithstanding, the estimates are considered to be at a suitable level of accuracy for inclusion in the draft DCP for advertising purposes.

# INFRASTRUCTURE ITEMS RECOMMENDED FOR INCLUSION IN DCP 4:

A. Community Infrastructure - Sporting and Community Facilities - Senior Size Playing Field - Land Acquisition

# **Proposal**

The local government's Community Infrastructure Plan (CIP), including its updates and interim reviews, classifies the facilities required to service the City's population over the next twenty years through a detailed analysis of population growth and settlement patterns, community profile and trends, existing community facility provision, facility service catchments and locally appropriate facility provision standards.

Appropriate justification for the Sporting and Community facilities proposed for development within the Anstey Keane Precinct is provided in this report and previous reports to Council and will be the basis for consideration of an update to the City's CIP and LTFP.

A local level senior sized playing field and multiple use community and sporting facilities will be required to serve the needs of the proposed Anstey Keane Precinct. More specifically, a sporting and recreation open space with one senior sized playing field and multiple use community and sporting buildings and structures and associated facilities.

The proposal includes land acquisition, construction of the playing field and multiple use sporting and community pavilion, and the construction of associated supporting infrastructure and structures such as sports lighting, landscaping, paths, car parking, play spaces, multiple games area, practice cricket nets and seating.

#### **Need and Nexus**

Fit-for-purpose community infrastructure is an important element of a community's urban fabric and quality of life. Community infrastructure has the ability to enhance sense of place, contribute to the built form, provide physical activity and recreation opportunities, improve community cohesion and create safer neighbourhoods. The provision of quality community infrastructure is particularly important in new developments such as the Anstey Keane Precinct where higher density smaller lots will be prominent and there is a greater reliance on community spaces to accommodate activities that were previously accommodated within private properties.

The following analysis provides further justification for the provision of local level community infrastructure within the Anstey Keane Precinct. The need for community infrastructure is based upon standards of provision within City of Armadale's CIP 2011-2031 (2010) and the Western Australian Planning Commission's Liveable Neighbourhoods (2015). The standards derived from these documents have been applied to the urban development within the Anstey Keane Precinct to determine the community infrastructure required.

# **Demographic Profile**

The Anstey Keane Precinct is set to yield between 1,300 and 1,400 dwellings which when applying the average forecast household size of similar City of Armadale growth areas (3.12 persons per dwelling {Informed Decisions, 2016. Average Household Size Study}), equates to a population of between 4,056 and 4,368.

The Anstey Keane Precinct is located within the suburb of Forrestdale which in 2016 had a population of 1,115 persons living in 428 dwellings. By 2036, the Forrestdale population is forecast to grow to 5919. That's over a 400% increase and the population growth within Forrestdale is attributable to the Anstey Keane Precinct. Therefore, it is important that adequate and fit-for-purpose community and sporting infrastructure is delivered within the precinct in response to development of the Precinct and to cater specifically for the Precinct's future community.

#### **Site Context**

The Anstey Keane Precinct is bound by Armadale Road, Keane Road, Forrestdale Business Park, and Bush Forever site No.342. Armadale Road is a primary regional road with an average daily traffic count of 19,377 vehicles and Keane Road is expected to cater for high industrial traffic volumes as the Forrestdale Business Park develops. Both roads are significant transport routes. Due to the size and heavy vehicular transport focus of both roads, they have poor pedestrian legibility and pedestrian accessibility in and out of the Anstey Keane Precinct will be restricted. In order to provide the future Anstey Keane community with accessible community infrastructure, it should be located within the Anstey Keane Precinct.

# **Existing Community Infrastructure**

Analysis found that sporting provision in the surrounding suburbs of the Anstey Keane Precinct is at capacity and cannot accommodate additional growth. The closest existing community infrastructure to the Anstey Keane Precinct is the Forrestdale Sports Hub (Alfred and William Skeet Playing Fields) located south of Armadale Road. The sports clubs and playing fields within the Hub are reaching capacity, and are unable to accommodate the Anstey Keane population.

In addition to the Hub reaching capacity, its distance and separation by Armadale Road to the Anstey Keane Precinct restricts its ability to meet the needs of the future Anstey Keane Precinct community.

# **Anstey Keane Population Demand**

Future population growth within Forrestdale can be attributed almost solely to the Anstey Keane precinct within the short to medium term. Given the location of the precinct and inability of existing infrastructure to cater for an increased population demand, an adequate and fit for purpose community infrastructure must be provided within the precinct.

The City provides major community infrastructure such as open space and community buildings through a variety of mechanisms including development contributions. Community infrastructure also relates to smaller scale community infrastructure such as play spaces, shared use pathways and recreation open spaces.

The City's CIP 2011-2031 together with the Western Australian Planning Commission's Liveable Neighbourhoods are significant inputs into the requirements for major community infrastructure within the municipality. The Community infrastructure Plan 2011-2031 categorises community infrastructure into four distinct levels:

Hierarchy	Population Catchment	Distance Catchment
Local	5,000 people	3km/5 minute drive
District	5,000- 20,000 people	<5km/5-10 minute drive
Municipal	Entire City of Armadale	Entire City
Regional	Beyond the City's boundaries	Beyond boundaries

The Anstey Keane Precinct forecast population of 4,000 to 5,000 people will require community infrastructure on a local level.

#### Scope

The community infrastructure required within the Anstey Keane development has been established through the application of benchmarks and criteria set out within the City's Standards of Provision for Community Infrastructure. The Standards of Provision for Community Infrastructure requires the provision of a local level senior sized playing field (including associated sports pavilion and change rooms) and local level community centre at a ratio of 1: 4 000 persons. The required community infrastructure to be located within the site will be similar to Piara Waters and Rossiter Pavilions and includes:

# • Infrastructure Item 1a - Sporting and Community Facilities - Senior Size Playing Field - Land Acquisition

Full costs to acquire land for a minimum of 4.9ha of Public Open Space at a location approved by the City within Development Contribution Area 4 minus contributions from other sources if and when they become available.

# Infrastructure Item 1b - Sporting and Community Facilities - Senior Size Playing Field – Construction

Full costs to construct a minimum of 4.9ha of public open space, including a senior sized multi use playing field area, to the specifications and dimensions approved by the City and at a location approved by the City within Development Contribution Area 4, minus contributions from other sources if and when they become available and including, fill and earthworks; service relocation or reconfigurations; sports flood lighting to Australian Standards; irrigation; drainage; turf; landscaping; toilets; off-street car parking; cricket nets; multi-use games area; play space; shelters; 1.0m of perimeter road pavement

widening and on-street car bays; technical reports; project management; design; and other associated project costs.

# • Infrastructure Item 1c - Sporting and Community Facilities - Sporting and Community Buildings and other Structures - Construction

Full costs minus contributions from other sources if and when they become available to construct sporting and community facilities to a scope and specification approved by the City at the public open space included under Infrastructure items 1a and 1b, including a multi-use community and sporting facility with a minimum  $1200\text{m}^2$  floor area and including, Club Rooms; Activity / Function Spaces; Meeting Rooms; Kitchen Facilities; Kiosk; Bin Store; Car parking; Change Rooms & Toilets; Umpire Room; First Aid Room; Internal Storage Spaces; External Storage Spaces; Covered Terrace and Veranda Areas; Technical reports; Project management; Design; and other associated project costs.

Cost - Items 1a, 1b and 1c: \$14,037,381.42\* (refer to attached ICS for detailed breakdown)

\*Fill and drainage requirements to be confirmed. These matters are currently being considered as part of structure planning and LWMS assessments.

# B. Movement Network – Anstey Road Widening and Construction

# **Proposal**

Currently Anstey Road is a local road (classified as an Access Road) providing local access within the Anstey-Keane Precinct. It is constructed as a single carriageway, two-lane rural road. Discussions between the Metropolitan Redevelopment Authority (MRA) and City of Armadale in relation to the Forrestdale Business Park West, has seen agreement to Anstey Road being closed off south of Keane Road, to avoid industrial traffic travelling through the urban precinct.

Preliminary analysis of future traffic volumes indicates that about half the length of Anstey Road, north of Armadale Road (up to the southern boundary of the proposed primary school site) is likely to carry more than 3,000vpd. Consequently, this section will be upgraded to Neighbourhood Connector A (NCA) standard. Anticipated volumes diminish from this point, to less than 1,000 vpd, to the point where Anstey Road is to be closed off.

The scope of works for this infrastructure item has been undertaken for the portion of Anstey Road which extends from Armadale Road to the primary school site.

#### **Need and Nexus**

The upgrading of Anstey Rd is a requirement of the urban development of the Anstey-Keane Precinct based on traffic modelling undertaken for the Precinct.

#### Scope

The following works apply to the section of Anstey Road which extends from Armadale Road to the Primary School site:

- a) Land acquisition for 1.45m of road widening on each side of the road;
- b) Construction to a Neighbourhood Connector A standard;
- c) 2 x roundabouts (RAB);
- d) Landscaping;
- e) 1.8m Footpath on eastern side (2.5m shared path on western side included under separate item)
- f) Relocation of Services, including Water Reticulation (excludes Serpentine Canning Link Main DN1400), Atco Gas Main (excludes High Pressure Gas Main) and Telstra;
- g) Closure and landscaping of redundant portion
- h) Undergrounding of power lines adjacent to playing field (undergrounding of the remainder of the powerlines is to be funded by abutting landowners).

# Cost - \$4,094,153.95\*

\*Final design not yet approved. Additional road widening may be required and construction costs may change.

# C. Movement Network - Keane Road Widening and Construction

#### **Proposal**

The Keane Road intersection treatments comprise of a round-about at Allen Road and a left-in left-out intersection further north. The round-about at Allen Road is to be constructed by Metropolitan Redevelopment Authority (MRA) / LandCorp. A contribution from DCA 4 is required towards both intersection treatments to cover the increased standard generated by the Precinct.

#### **Need and Nexus**

Keane Road will be used by vehicles from the Anstey-Keane Precinct based on traffic modelling undertaken for the Precinct. Refer to traffic modelling for Anstey-Keane Precinct.

#### Scope

A fixed maximum contribution to the Keane Road intersection, including the acquisition of land at Lot 43 Keane Road Forrestdale for road widening.

Cost - \$102,194.02 (refer to attached ICS for detailed breakdown)

#### D. Movement Network - Shared Path Network

# **Proposal**

A 2.5m shared path is required to connect future residents with community infrastructure (school and open space) within the Anstey Keane Precinct and externally, as identified on the attached Shared Use Path Plan. The shared path will be located within the pipeline corridor through to Armadale Road and within the relocated Bailey's Drain Corridor, also extending to Armadale Road. Shared paths will also be constructed as part of the Neighbourhood Connector road network.

#### **Need and Nexus**

The need is generated by the residential subdivision and development of the Anstey Keane Precinct. The path network is required to provide access to key destinations within the precinct and to the wider area and for enhanced amenity for the areas future community. The network has been designed to provide an easily legible and convenient loop within the precinct and direct access onto the external network and provides for a network over constrained and fragmented land.

**Scope -** A 2.5m - 3.0m wide shared path as detailed in the attached Shared Use Path Plan.

Cost - \$718,053.24

#### E. Local Precinct Drainage and POS – Baileys Branch Drain Realignment

#### **Proposal**

In the course of preparation of a structure plan and accompanying LWMS for this Precinct it became evident that a coordinated POS, drainage and earthworks strategy was required to facilitate subdivision and development, including reconfiguration of the existing Water Corporation Bailey's Branch Drain to accommodate drainage and integration within a residential environment. This resulted in the preparation of a structure plan, supporting concept plan and technical reports which consolidated the 1 year, 5 year and 100 year storm water events within a generally 30m - 40m wide Baileys Branch Drain corridor which widens further in some areas to accommodate drainage requirements from within the structure plan area. This has created an unequal arrangement of POS and drainage areas across Precinct 2.

In the absence of a coordinated POS and drainage strategy, there may be a risk that numerous small unusable areas of POS will be provided by individual landowners and the existing Water Corporation Bailey's Branch Drain will be retained in its current unsatisfactory state for a residential environment. The DCP represents an opportunity to help deliver a more equitable approach to POS and drainage for the benefit of the future development of the entire precinct.

Within Precinct 2 the majority landowner is the Department of Housing who is developing the land in partnership with developer LWP. The DoH / LWP landholdings accommodate the bulk of the POS and drainage required to serve Precinct 2, this results in DoH / LWP over supplying POS and drainage and some others not providing POS and not needing to accommodate drainage onsite. In order to address this inequity, it is proposed that a mechanism is included in the DCP to reimburse LWP / DoH for their provision of drainage for Precinct 2 and its oversupply of POS.

In order to ensure a fair and equitable arrangement for the provision of land for POS and drainage in Precinct 2, it is proposed to include a requirement in DCP 4 for a contribution towards the realignment and construction of the Baileys Branch Drain within a multiple use corridor. The contribution towards this item is only proposed to come from landowners within Precinct 2 who are not providing POS in their land (Lots 6 Allen, 8 Allen, 84 Anstey, 86 Anstey & 87 Anstey Road), with POS in other land / precincts being dealt with and or distributed appropriately through structure planning.

#### **Need and Nexus**

# **Overall Precinct Public Open Space Requirements**

It was demonstrated in the preliminary POS calculations for Precinct 2 (dated 14 November 18), that the following POS is to be provided within the overall Precinct based on a 10% requirement:

- Required POS (10%) 8.47ha
- Unrestricted POS minimum 80% 6.78ha
- Restricted POS maximum 20% 1.69ha

# **POS Calculation**

- A 4.91ha senior sized oval equates to approximately 5.8% unrestricted POS of the required 10% POS contribution for the overall Precinct.
- Each LSP area is therefore required to provide and develop 4.2% POS in addition to the senior sized oval which may consist of a minimum of 2.2% unrestricted POS and a maximum of 2% restricted POS, as determined by specific site characteristics.

As detailed in the LWMS, there is a need to consolidate land along the realigned Bailey's Branch Drain corridor to accommodate drainage for Precinct 2. The consolidation of this land will also help deliver a more useable multiple use corridor that will assist to enhance areas amenity for residents within the precinct.

# Scope

A fixed maximum contribution towards the realignment and construction of the Baileys Branch Drain within a multiple use corridor located within Precinct 2 of DCA 4.

The contribution is based on the cost and development of land that would otherwise be provided on lots with a shortfall of POS located within Precinct 2 as detailed in the table below:

Lot	POS Deficit (m <sup>2</sup> )
Lot 6	836
Lot 8	84
Lot 84	382
Lot 86	248
Lot 87	206
Total	1756

Cost - \$278,098.00 (refer to attached ICS for detailed breakdown)

# F. Waste Water Pump Station Land

# **Proposal**

The Balannup WWPS -L - Type 90 is required to pump waste water from the whole of the Precinct. As the land requirement for pump stations is not included in the Water Corporations headworks charge, the Developers have requested that there be certainty on the funding of the site. Whilst not Local Government infrastructure, the WWPS is required to facilitate / allow subdivision and development.

# **Need and Nexus**

The pump station is required to facilitate residential subdivision and development and will service the whole Anstey Keane Precinct. It will be located central to the Anstey Keane Precinct and accessible to all future subdividers, subject to arrangements to be made between landowners.

**Scope** - A 1,483m<sup>2</sup> land acquisition comprising for a WWPS.

Cost - \$149,867.53 (refer to attached ICS for detailed breakdown)

#### **G.** Administration Costs

Administration Costs as specified in the Infrastructure Cost Schedule associated with administering Development Contribution Plan 4 including but not limited to: legal expenses, valuation fees, design costs, estimation and certification of costs, audit fees, consultant and contract services, project management, financing costs including interest

charges for loans, proportion of City staff salaries, technical support and office expenses for the purposes of administering the plan and expenses incurred by the City in relation to litigation in any Court of Tribunal or arbitration or any compensation paid or payable for or in respect of the provision of any of the infrastructure, land or facilities included in the Plan, whether incurred before or after the incorporation of the Development Contribution Plan in Schedule 9B.

The local government may raise loans for the purpose of providing the finance necessary for the implementation of Infrastructure Works at a timing and order of prioritisation determined by the local government with any interest or charges incurred in raising loans or carrying out such work deemed to be an Administration Cost.

Cost - \$1,554,600.00 (refer to attached ICS for detailed breakdown)

# **Financial Management**

The City will act as the administrator of DCP No.4. The developer Contribution Costs are determined by the subsequent ICS which will include a budget to cover the costs incurred by the City in managing the DCP. The City will aim to facilitate completion of Common Infrastructure Works in a timely manner and aim to ensure budgets remain up to date through Annual reviews of the ICS that will assist to monitor risks. Annual reviews of the ICS will also help ensure equity within the contributions payable amongst developers.

Variables that can affect the DCP's aims and objectives include the accuracy of cost estimates and project scoping and the Cost Contributions paid. Council's ability to provide financial and project management support at critical times is another variable that needs to be considered.

The accuracy of predicted costs and scope will be maximized to the greatest extent practicable particularly as projects approach execution. The ICS should be reviewed at least annually and the cost estimates reassessed at this time. As projects identified in the ICS are completed, they will become fixed costs.

The City's active management of DCP No.4 through annual reviews of the ICS should assist in preventing any significant shortfall or excess occurring or minimise any additional costs or unexpected risk consequences being imposed on the City.

#### 7. CONCLUSION

Adoption of DCP 4 will assist in the timely, orderly and proper of the Anstey Keane Precinct by helping to facilitate the provision of key infrastructure items. Delivery of community infrastructure which is needed to serve the future community of the precinct is of particular importance and was the main impetus that resulted in major landowners and the City working together to draft DCP 4. The final DCP 4 draft was also prepared taking into consideration the proposals and inputs from the major landowners. Further consultation will occur through formal advertising of DCP 4.

DCP 4 has been prepared in accordance with Part 5A of Town Planning Scheme No.4 and State Planning Policy (SPP) 3.6 and is accompanied by a DCP Report and ICS that set out in detail the calculation of the Cost Contribution for each Owner and the Infrastructure Items to be funded, as well as other operational matters to guide administration of DCP 4.

The draft DCP will have a total value of \$20,306,938 with a Base Rate of \$274,200.90 per hectare and an Additional Rate of \$67,313.26 per hectare that applies to Lots 6 Allen, 8 Allen, 84 Anstey, 86 Anstey and 87 Anstey in Precinct 2 and is in addition to the Base Rate.

# Planning and Development Act 2005

# CITY OF ARMADALE TOWN PLANNING SCHEME NO. 4

# **AMENDMENT NO. 102**

The Armadale City Council under and by virtue of the powers conferred upon it in that behalf by the Planning and Development Act 2005, hereby amends the above Local Planning Scheme by:

AFTER CONSIDERATION OF SUBMISSIONS THE FULL COUNCIL RESOLUTION IN IS TO BE INSERTED HERE. ONLY INCLUDE MAIN PART OF RESOLUTION THAT RELATES TO THE AMENDMENT ITSELF.

THIS PAGE IS NOT REQUIRED FOR A BASIC AMENDMENT AS FORM 2A IS SUFFICIENT

COUNCIL ADOPTION					
	opted by Resolution D8/2/19 of the Council of the Meeting of the Council held on the 25 <sup>TH</sup> day of				
MAYOR	CHIEF EXECUTIVE OFFICER				
COUNCIL RECOMMENDATIO	N				
This Amendment is recommended the Ordinary Meeting of the Counc the Common Seal of the City of American are solution of the Council in the presentation.	il held on the day of 201 and madale was hereunto affixed by the authority of a				
(seal)					
MAYOR	CHIEF EXECUTIVE OFFICER				
WAPC RECOMMENDATION FO	OR APPROVAL				
	DELEGATED UNDER S.16 OF THE PD ACT 2005				
	Date:				
APPROVAL GRANTED					
	MINISTER FOR PLANNING				

Date:-